

CULTURAL HERITAGE EVALUATION REPORT

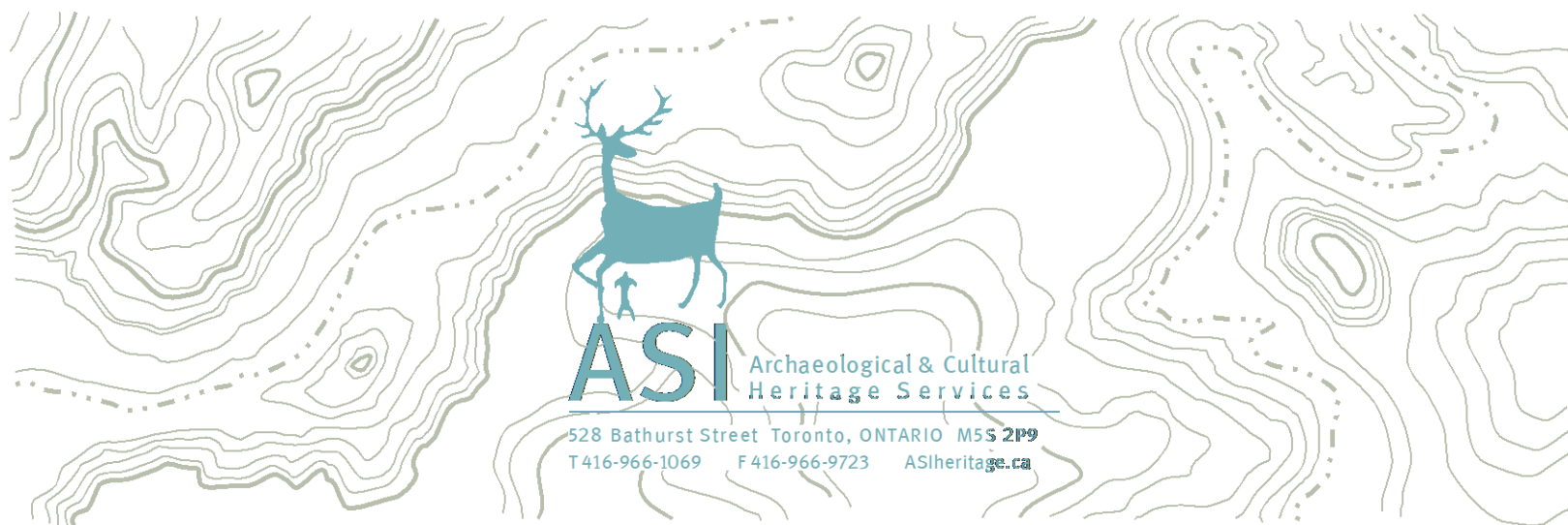
**Stone Foundations
2976 HORSESHOE VALLEY ROAD WEST
TOWNSHIP OF SPRINGWATER, SIMCOE COUNTY, ONTARIO**

Prepared for:

**GHD
184 Front Street East, Suite 302
Toronto, ON M5A 4N3**

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CULTURAL HERITAGE EVALUATION REPORT

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2976 HORSESHOE VALLEY ROAD WEST
TOWNSHIP OF SPRINGWATER, SIMCOE COUNTY, ONTARIO

EXECUTIVE SUMMARY

ASI was contracted by GHD to prepare a Cultural Heritage Evaluation Report (CHER) for the stone foundations on the property at 2976 Horseshoe Valley Road West in the Township of Springwater in Simcoe County. The proposed development involves the construction of the Environmental Resource Recovery Centre on a 4.5ha portion of the property and the construction of an access road on 1ha of the property. The property contains stone foundations that were identified as a potential built heritage resource in a Cultural Heritage Resource Assessment completed in November 2017 by ASI. The proposed construction of the Environmental Resource Recovery Centre will take place approximately 600 metres from the stone foundations.

In response to the Cultural Heritage Resource Assessment (November 2017), a letter dated May 3, 2018 was produced by the Ministry of Municipal Affairs, which included the following recommended addition to the proposed County of Simcoe Official Plan Amendment,

“The County shall evaluate the stone foundations at 2976 Horseshoe Valley Road West according to the criteria in Ontario Regulation 9/06. If this resource is found to be of cultural heritage value or interest according to these criteria, the County shall work with the Township of Springwater to ensure that this resource is conserved.”

This CHER is intended to address this recommendation and determine the cultural heritage value of the stone foundations using the criteria described in Ontario Regulation 9/06. Additionally the report is intended to determine the impact of the proposed construction on the cultural heritage value of the stone foundations.

An evaluation of the stone foundations under Ontario Regulation 9/06 determined that the stone foundations meet the criteria for designation under the *Ontario Heritage Act* for possessing historical and contextual value. As a result of the Ontario Regulation 9/06 evaluation, a Registered Plan (dated September 17, 2019) has been created for the stone foundations and a ten-metre buffer has been applied to ensure their long-term protection. This Registered Plan is also intended to define the portion of the property at 2976 Horseshoe Valley Road West that contains cultural heritage value. As the proposed construction will take place approximately 600 metres from the stone foundations, the proposed development will have no impact on any cultural heritage resources.

As it was determined that the stone foundations merit designation under the Ontario Heritage Act, the following recommendations are proposed:

1. The Township of Springwater and/or Simcoe County should consider commemorating the stone foundations in a manner that communicates the development of the original church, cemetery, and the early history of the area and the Apto community. The commemoration may involve a plaque, interpretation board or other interpretation strategy, and may be located on the adjacent cemetery property to allow for greater public visibility and to not affect operations on the Environmental Resource Recovery Centre property.



-
2. The stone foundations should be retained in situ as feasible and monitored regularly to ensure its long-term conservation.

PROJECT PERSONNEL

Senior Project Manager:

Annie Veilleux, MA, CAHP
Senior Heritage Specialist
Manager, Cultural Heritage Division

Cultural Heritage Specialist:

James Neilson, MES
Cultural Heritage Specialist

Project Administrator

Carol Bella, BA (Hon)
Research Archaeologist and Administrative Assistant

Historical Research:

Kirstyn Allam, BA (Hon), Advanced Diploma in
Applied Museum Studies
Cultural Heritage Assistant, Cultural Heritage Division

James Neilson

Field Review:

James Neilson

Kirstyn Allam

Report Preparation:

James Neilson

Graphics Preparation:

Adam Burwell, MSc
Archaeologist, Geomatics Specialist

Report Reviewers:

Laura Loney, MPlan, CAHP
Cultural Heritage Specialist

Katherine Hull, PhD
Partner and Director, Cultural Heritage Division

Rebecca Sciarra, MA, CAHP
Partner and Director, Business Services Division

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1.0 INTRODUCTION

ASI was contracted by GHD to prepare a Cultural Heritage Evaluation Report (CHER) for the stone foundations on the property at 2976 Horseshoe Valley Road West in the Township of Springwater in Simcoe County (Figure 1). The proposed development involves the construction of the Environmental Resource Recovery Centre on a 4.5-hectare portion of the property and the construction of an access road on one hectare of the property. The property contains stone foundations that were identified as a potential built heritage resource in a Cultural Heritage Resource Assessment (CHRA) completed in November 2017 by ASI. The stone foundations have been identified within a Registered Plan (dated September 17, 2019) (see Figure 2 and Appendix B). The proposed construction of the Environmental Resource Recovery Centre will take place approximately 600 metres from the stone foundations.

In response to ASI's 2017 CHRA, a letter dated 3 May 2018 was sent by the Ministry of Municipal Affairs to Simcoe County and included the following recommended addition to the proposed County of Simcoe Official Plan Amendment,

“The County shall evaluate the stone foundations at 2976 Horseshoe Valley Road West according to the criteria in Ontario Regulation 9/06. If this resource is found to be of cultural heritage value or interest according to these criteria, the County shall work with the Township of Springwater to ensure that this resource is conserved.”

This CHER is intended to address the Ministry of Municipal Affairs' recommendation and to determine the cultural heritage value of the stone foundations using the criteria described in Ontario Regulation 9/06. Additionally the report is intended to determine the impact of the proposed construction on the cultural heritage value of the stone foundations.



Figure 1: Location map (Base Map: Open Street Maps)

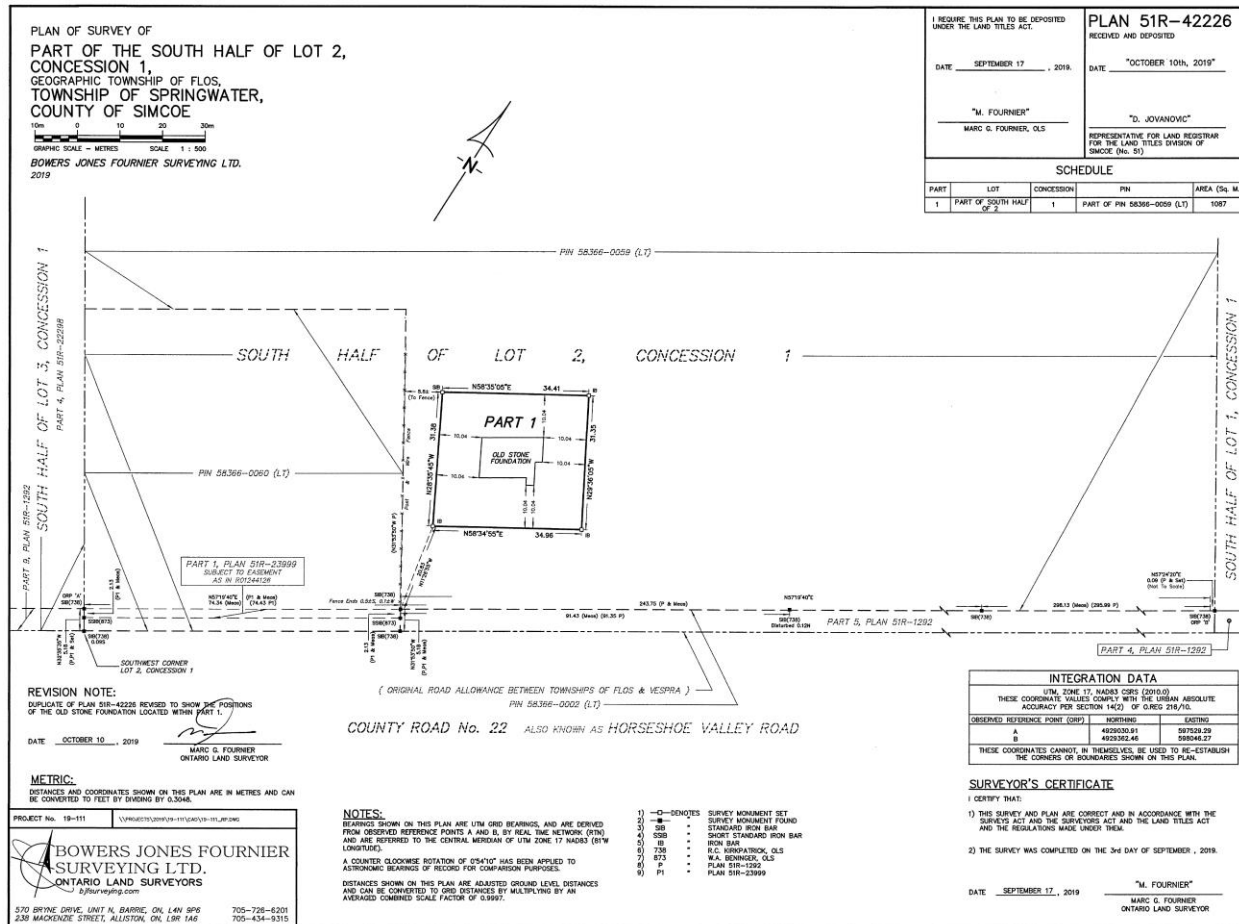


Figure 2: Registered Plan showing the location of the stone foundations on the property (Bowers Jones Fournier Surveying Ltd. 2019)

The research, analysis, and site visit were conducted by James Neilson under the project direction of Annie Veilleux, Manager of the Cultural Heritage Division, ASI. The present CHER follows the Ministry of Tourism, Culture and Sports' *Ontario Heritage Toolkit* (2006), and the *Standards and Guidelines for the Conservation of Historic Places in Canada* (2010). Research was completed to investigate, document and evaluate the subject feature and using applicable heritage evaluation criteria.

This document will provide:

- A historical overview and analysis of the property;
- An evaluation of the cultural heritage value of the stone foundations on the property under Ontario Regulation 9/06;
- A description of the proposed development;
- An assessment of impacts of the proposed development on the cultural heritage resources on the property; and
- Recommendations for actions related to the long-term preservation and commemoration of the stone foundations.



1.1 Location and Property Description

The stone foundations are found on the property at 2976 Horseshoe Valley Road West (Figure 3) in the Township of Springwater in Simcoe County. This property is comprised of an approximately 84-hectare property that extends between Horseshoe Valley Road West to the south and Rainbow Valley Road East to the north.¹ The property is located within a rural area consisting primarily of wooded land made up of deciduous and coniferous vegetation, with actively cultivated farmlands to the south and west and densely-treed land to the north and east. Vegetation appears to be most dense in the north corner of the property. The overall topography in the area ranges from gently-sloping to rolling hills. A dirt and gravel trail bisects the property in a generally northwest to southeast direction with entrances at both Horseshoe Valley Road West and Rainbow Valley Road East.

The stone foundations are located in the south corner of the property, adjacent to the inactive Apto (St. Patrick's) Cemetery, approximately 50 metres from the east edge of the cemetery.² Made of coursed fieldstone, this is likely the foundation of either a church, built in 1855, or a presbytery, built between 1865 and 1875. Both the church and the presbytery were associated with the now inactive adjacent cemetery.



Figure 3: Aerial photo of the property at 2976 Horseshoe Valley Road West (Google)

¹ The site visit by ASI completed on 11 September 11 2019 focused solely on the stone foundation in the south corner of the property. The description of the remainder of the property derives from an analysis of aerial photos.

² A description of the stone foundation can be found in Section 3 of this report.



Figure 4: Stone foundations (ASI 2018)

1.2 Policy Framework

The authority to request this CHER arises from *the Environmental Assessment Act* (1990) and utilizes the *Ontario Heritage Act*, Section 2(d) of the *Planning Act*, the *Provincial Policy Statement* (2014), the *Growth Plan for the Greater Golden Horseshoe* (2017), the Township of Springwater's *Official Plan* (October 2015) and the Simcoe County *Official Plan* (January 2013) as a means of understanding and evaluating heritage significance and impacts.

The *Ontario Heritage Act* (OHA) enables designation of properties and districts under Part IV and Part V, Sections 26 through 46 and provides the legislative bases for applying heritage easements to real property.

The *Planning Act* (1990) and related *Provincial Policy Statement* (PPS 2014) make several provisions relating to heritage conservation. One of the general purposes of the *Planning Act* is to integrate matters of provincial interest in provincial and municipal planning decisions. To inform all those involved in planning activities of the scope of these matters of provincial interest, Section 2 of the *Planning Act* provides an extensive listing. These matters of provincial interest shall be regarded when certain authorities, including the council of a municipality, carry out their responsibilities under the *Act*. One of these provincial interests is directly concerned with:

- 2 (i) the conservation of features of significant architectural, cultural, historical, archaeological or scientific interest.

The *PPS* indicates in Section 4 - Implementation/Interpretation, that:

- 4.7 The official plan is the most important vehicle for implementation of this Provincial Policy Statement. Comprehensive, integrated and long-term planning is best achieved through official plans.

Official plans shall identify provincial interests and set out appropriate land use designations and policies. To determine the significance of some natural heritage features and other resources, evaluation may be required.

Official plans should also coordinate cross-boundary matters to complement the actions of other planning authorities and promote mutually beneficial solutions. Official plans shall provide clear, reasonable and attainable policies to protect provincial interests and direct development to suitable areas.

In order to protect provincial interests, planning authorities shall keep their official plans up-to-date with this Provincial Policy Statement. The policies of this Provincial Policy Statement continue to apply after adoption and approval of an official plan.

Those policies of particular relevance for the conservation of heritage features are contained in Section 2, *Wise Use and Management of Resources*, in which the preamble states that “Ontario’s long-term prosperity, environmental health, and social well-being depend on protecting natural heritage, water, agricultural, mineral and cultural heritage and archaeological resources for their economic, environmental and social benefits.”

Accordingly, in subsection 2.6, *Cultural Heritage and Archaeology* makes the following relative provisions:

- 2.6.1 Significant built heritage resources and significant cultural heritage landscapes shall be conserved.
- 2.6.3 Planning authorities shall not permit development and site alteration on adjacent lands to protected heritage property except where the proposed development and site alteration has been evaluated and it has been demonstrated that the heritage attributes of the protected heritage property will be conserved.

This provides the context not only for discrete planning activities detailed in the *Planning Act* but also for the foundation of policy statements issued under Section 3 of the *Planning Act*.

In addition to the *Planning Act* and *Public Policy Statement*, the *Growth Plan for the Greater Golden Horseshoe* addresses the preservation of Cultural Heritage Resources. Section 4.2.7 states:

- 1. Cultural heritage resources will be conserved in order to foster a sense of place and benefit communities, particularly in strategic growth areas.

The Township of Springwater’s *Official Plan* (dated July 2017) provides policy direction for cultural heritage resources within the Township. Section 27 addresses policies relevant to heritage. Policies relevant to this proposal include:

27.1 Introduction

- 27.1.1 The maintenance of the Municipality’s cultural heritage resources will contribute to the preservation of the Township’s character by balancing the potential impact of new development and redevelopment, with the integrity of existing heritage resources. Consequently, it is the intent of the Plan that the Township’s cultural heritage resources be conserved, preserved and maintained wherever possible and that all development shall



occur in a manner which respects the Township's physical cultural heritage. The cultural heritage resources of the Township generally include, but are not limited to archaeological sites of historic and prehistoric origins including cemeteries and unmarked burials; buildings and structural remains of historical and architectural value; rural, village and urban areas of development which are of historic and scenic interest; identified heritage districts and cultural heritage landscapes. The specific objectives of this policy are the following: [Modified by OMB Sept. 23/09]

27.1.1.1 To prevent the demolition, destruction, inappropriate alteration or use of cultural heritage resources.

27.1.1.2 To encourage development which is adjacent to significant cultural heritage resources to be of an appropriate scale and character.

27.1.1.5 To *create and maintain* a heritage resource information base, resulting in comprehensive heritage site inventories *and registers* and heritage master plans. [Modified by OMB Sept. 23/09]

27.2.2 Heritage Designation Policy

27.2.2.1 Pursuant to the Ontario Heritage Act, and in consultation with the Heritage Committee Council may, by by-law: [Modified by OMB Sept. 23/09]

- a) Designate properties to be of historic and/or architectural value or interest.
- b) Define the Township, or any area or areas within the Township as an area to be examined for designation as a heritage conservation district.
- c) Designate the Township, or any area or areas within the Township, as a heritage conservation district.

27.2.2.2 The identification of the Township's cultural heritage resources will comprise an important component of the preservation process. Council shall direct and cause to be prepared and published, an inventory or register of identified significant resources including buildings, structures, monuments or artifacts of historical and/or prehistoric value or interest and areas of unique, rare or effective urban composition, streetscape, landscape or archaeological value or interest. The listed resources will be described, documented and evaluated according to an established heritage resource evaluation criteria formulated by the Heritage Committee and adopted by Council. [Modified by OMB Sept. 23/09]

27.2.2.3 To assist in the preparation of the inventory or register and in the future identification of other cultural heritage resources, Council shall encourage both the public and private sectors including ministries, agencies, heritage consultants, and development proponents, to undertake analysis and/or surveys to identify sites of archaeological, historical and architectural significance. [Modified by OMB Sept. 23/09]

27.2.2.7 When inventoried or designated built heritage properties, features and districts are affected by development proposals, Council may require a heritage impact statement.

27.2.2.9 Council shall employ relevant legislation to encourage the preservation and enhancement of cultural heritage resources which may include the Heritage Act, the Planning Act, the



Municipal Act, the Environmental Assessment Act, and the Aggregate Resources Act.
[Modified by OMB Sept. 23/09]

27.2.2.10 It is the intent of this Plan to encourage the conservation, restoration or rehabilitation of heritage resources identified in the heritage inventory. Accordingly, Council may use available Government and non-government funding assistance programs and may pass by-laws providing for the making of grants or loans for the purpose of paying for the whole or any part of the cost of the alteration of such resources, on such terms and conditions as Council may prescribe, where such alteration will serve to protect or enhance the heritage characteristics of the resource. Financial assistance may be facilitated through the establishment of a Heritage Trust Fund and public and private donations. [Modified by OMB Sept. 23/09]

27.2.2.12 In the heritage designation of real property under the current Parts IV and V of the Ontario Heritage Act, the Heritage Committee and Council will ensure that landowners are consulted and informed about all aspects of heritage conservation measures which may affect the subject property or buildings. Consent of the owners shall not be a condition of designation. [Modified by OMB Sept. 23/09]

27.2.2.14 In regard to major public works and any significant heritage properties under municipal ownership or stewardship, Council will have regard to these heritage policies in this Official Plan.

Finally, Section 4.6 of the Simcoe County *Official Plan* (January 2013) contains several policies related to cultural heritage conservation. These include:

4.6 Cultural Heritage Conservation

- 4.6.1 Significant built heritage resources, archaeological resources, and cultural heritage landscapes, collectively termed cultural heritage resources, will be conserved.
- 4.6.2 The County will work with local municipalities to create and maintain an inventory of cultural heritage resources including but not limited to:
 - a) heritage resources designated under the Ontario Heritage Act;
 - b) sites or areas having historical, archaeological, cultural, scenic, or architectural merit;
 - c) cemeteries; and
 - d) other heritage resources of community interest and significance.
- 4.6.3 Development proposals shall have regard for the cultural heritage resource policies of this Plan. The conservation of significant archaeological resources will involve removal and documentation, or preservation on site, on which only development that maintains the heritage integrity of the archaeological feature is permitted. Similarly, in the conservation of significant built heritage resources and cultural heritage landscapes consideration shall be given to restoration, documentation, and maintenance in its original context. Development should be compatible with these built heritage resources and cultural landscapes.



1.3 Project Consultation

The following organizations, websites, online heritage documents, and online heritage mapping tools were consulted to confirm the level of significance of the stone foundations on the property at 2976 Horseshoe Valley Road West, the location of additional previously identified cultural heritage resources adjacent to the property, and to request additional information generally:

- Township of Springwater Register of Property of Cultural Heritage Value or Interest [Accessed 20 September 2018];
- Email correspondence with Jenn Huddleston, Archival Technician Simcoe County Archives [20 September 2018];
- Email correspondence with Trevor Carter, St. Patrick's Catholic Parish [1 October 2018 to 2 October 2018];
- Canadian Register of Historic Places [Accessed 20 September 2018] at <http://www.historicplaces.ca/en/pages/about-afpropos.aspx>;
- Parks Canada website (national historic sites) [Accessed 20 September 2018] at <http://www.pc.gc.ca/eng/progs/lhn-nhs/index.aspx>;
- Simcoe County Land Registry Office; and
- Historical and genealogical records at Ancestry.com.

2.0 HISTORICAL RESEARCH

A review of available primary and secondary source material was undertaken to produce a historical overview of the stone foundations on the property at 2976 Horseshoe Valley Road West, including a general description of Euro-Canadian settlement and land-use. The following section provides the results of this research.

2.1 2976 Horseshoe Valley Road West

The stone foundations on the property at 2976 Horseshoe Valley Road West are located within Lot 2, Concession 1 in the former Township of Flos in Simcoe County. According to the Ontario Land Records Index, the stone foundations were originally on a 100-acre property granted by the Crown to Henry McEvoy in 1849 (Land Registry Office Abstract Index to Deed Titles).

The McEvoy family were the earliest settlers of the Village of Apto, which is located to the west of the property at 2976 Horseshoe Valley Road West (Thompson, Marcellus and Marley 1985). McEvoy sold a four-acre parcel of his lot to the Roman Catholic Church Corporation in 1856, and sold the remainder of the 100-acre lot to the church in 1859 (Land Registry Office Abstract Index to Deed Titles). After Henry McEvoy sold the southern 100 acres to the Roman Catholic Church Corporation, the first church in Flos Township for the congregation of Apto was built on part of the property (Figure 4). Mrs. McEvoy still lived on the property after the church took ownership of it. It appears that in leaving the land to the church, he did so, as long as his widow would be taken care of (Carter, Jones and Stone 2015). Several McEvoy family members were buried in the adjacent cemetery as early as 1847, suggesting that it had been first used as a family cemetery (Ontario Genealogical Society [OGS] 1977).

The church's first resident priest was Father John J. Gribbin, a visiting priest from Barrie, in 1865 (St. Patrick Phelpston 1965). He was replaced after only 3 months by Father Arthur Patrick Mullen, who was



then appointed pastor (St. Patrick Phelpston 1965). It was during Father Mullen's time with St. Patrick, between 1865 and 1875, that a large frame Presbytery was built in Apto. When the North Simcoe Railway was built through the western portion of the township in 1879, settlement shifted north and west, positioning the church at a more inconvenient distance from most parishioners (Springwater News 2015). The church building and presbytery stood until 1904 when they were both sold and eventually demolished. The parish relocated to Phelpston, where a new church had been built in 1891, and a new cemetery was established in Midhurst (St Patrick's Catholic Parish n.d.). The old cemetery remained active until 1908. In 1950, the remaining headstones were gathered into a cairn position between three family monuments, still standing in their original position (Ontario Genealogical Society 1977; Thompson, Marcellus, and Marley 1985; ASI 2016).

According to the Ontario Land Records Index, the Roman Catholic Church Corporation sold part of the property in 1875 to Reverend Richard O'Connor of Barrie. Just over ten years later in 1886, Rev. Richard O'Connor sold the property back to the Roman Catholic Church Corporation (Instrument no. 2504). In 1916, the Roman Catholic Church Corporation and other names listed (although illegible) sold the property to Hugh J. Friel of Flos (Land Registry Office Abstract Index to Deed Titles). When Hugh J. Friel purchased the property (less the church itself and the cemetery) the insurance listed: the presbytery, a wood shed, table, and barn; all frame structures with shingles (Carter, Jones and Stone 2015). According to the Register, in 1948, the property was granted to the Corporation of the County of Simcoe who maintain ownership of the property to this day.

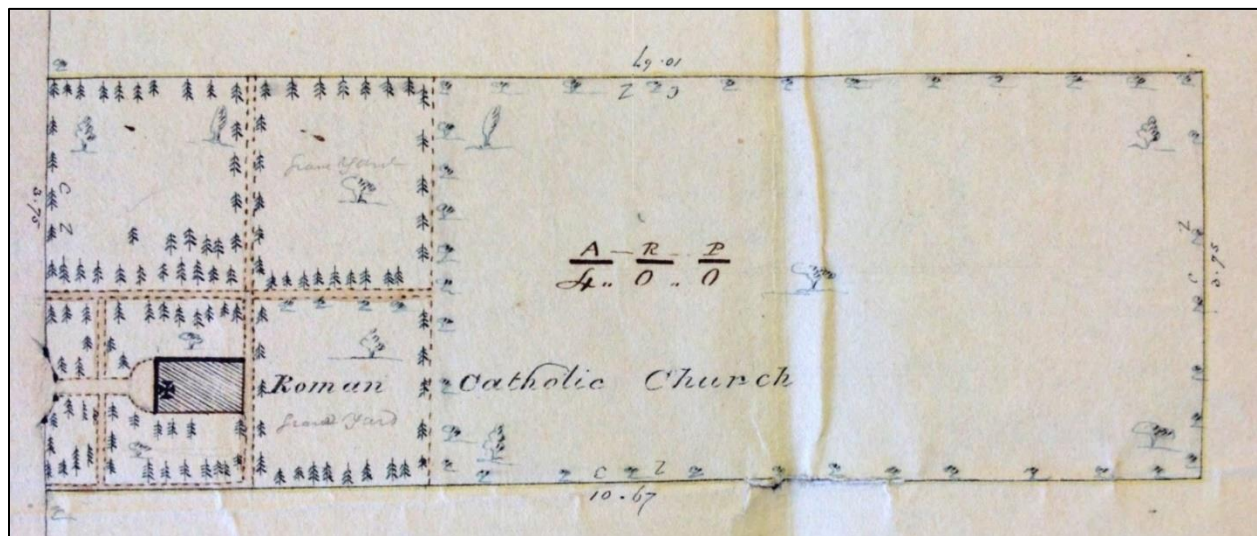


Figure 5: 1855 Survey Plan – detail of church lands (Carter, Jones and Stone 2015)



Figure 6: The Apto Cemetery, date unknown (Thompson, Marcellus and Marley 1985)

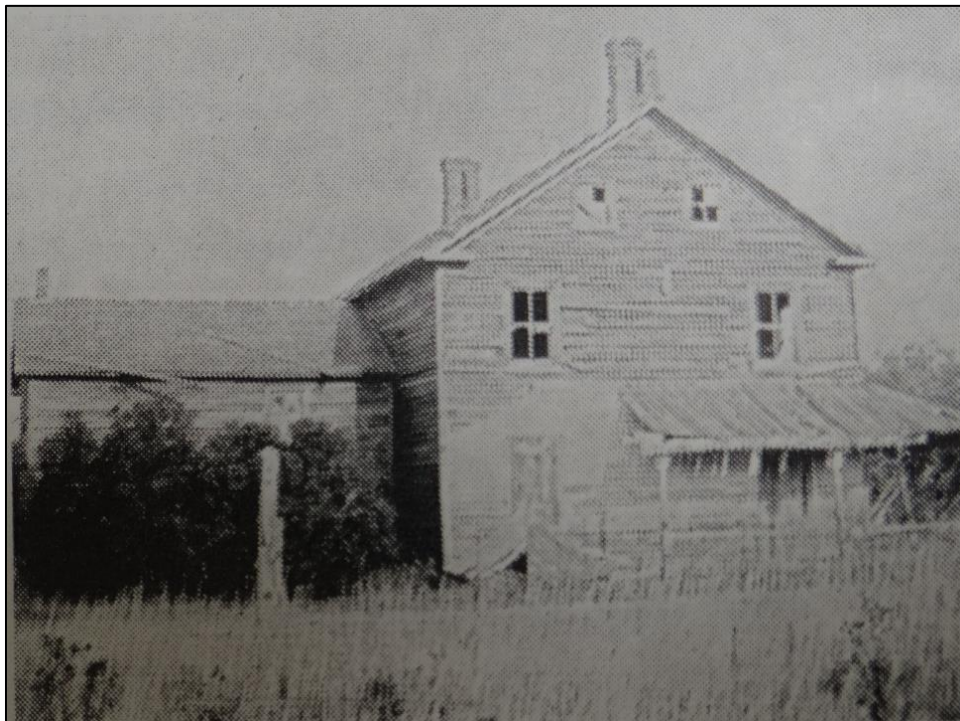


Figure 7: The Presbytery at Apto (St. Patrick's) Roman Catholic Church, date unknown (St. Patrick Phelpston 1965)

2.2 Historical Map Review

The following section provides an overview of a selection of maps and aerial photographs that outline the history of the stone foundations on the property at 2976 Horseshoe Valley Road West.

Dating to the mid to late 1820s, the *No. 53 Flos Township Survey Plan* (Figure 8) shows Lot 2, Concession 1 in the former Township of Flos in Simcoe County with no structures shown. The lot is one of 47 lots highlighted in grey. Several other surrounding lots are highlighted in pink with some concession roads highlighted in green, including a segment of Rainbow Valley Road East adjacent to the property at 2976 Horseshoe Valley Road West to the north. It is unknown what these indicate as no legend accompanies this map, but based on a review of earlier mapping, it is likely that the road segments highlighted in green mean that they are either planned segments which have yet to be cleared or that they are currently trails or dirt roads. Horseshoe Valley Road West and Rainbow Valley Road East are both historically surveyed roads. Horseshoe Valley Road West is shown as the southern boundary of the Township of Flos. Matheson Creek is shown flowing in a north-south direction through the adjacent lot to the east.

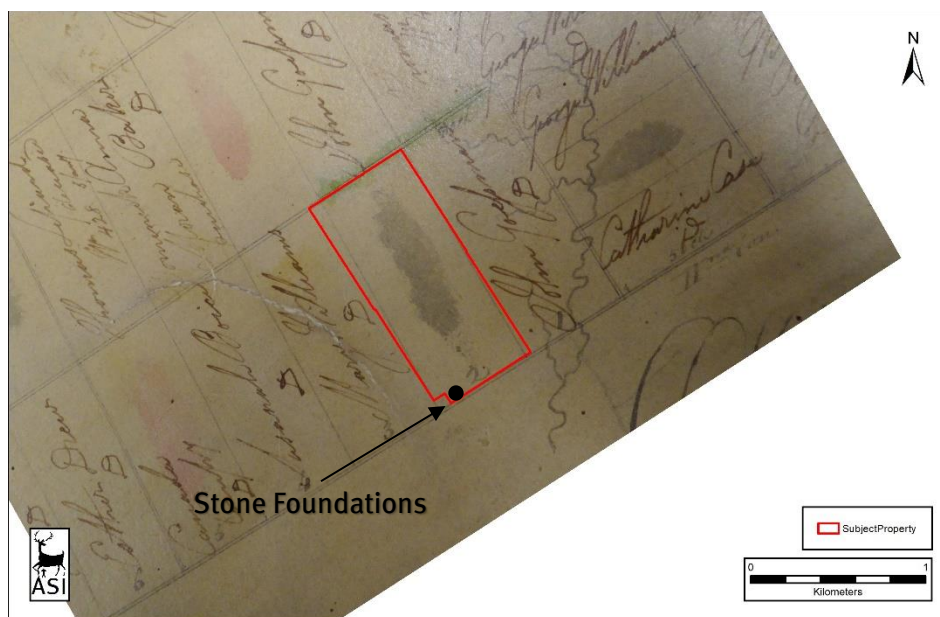


Figure 8: No. 53 Flos Township Survey Plan (Ministry of Natural Resources 182)

The 1843 *Flos Township Survey Plan* (Figure 9) shows no structures or ownership information, illustrating only lot boundaries and waterways. This map demonstrates that the property changed little in the decades since the No. 53 Flos Township map. It is worthwhile to note, however, that this map shows the lot as one of 52 lots in the Township marked with an X. Again, it is unknown what these indicate as no legend accompanies this map, but the lot is consistently marked on both Survey Plans.

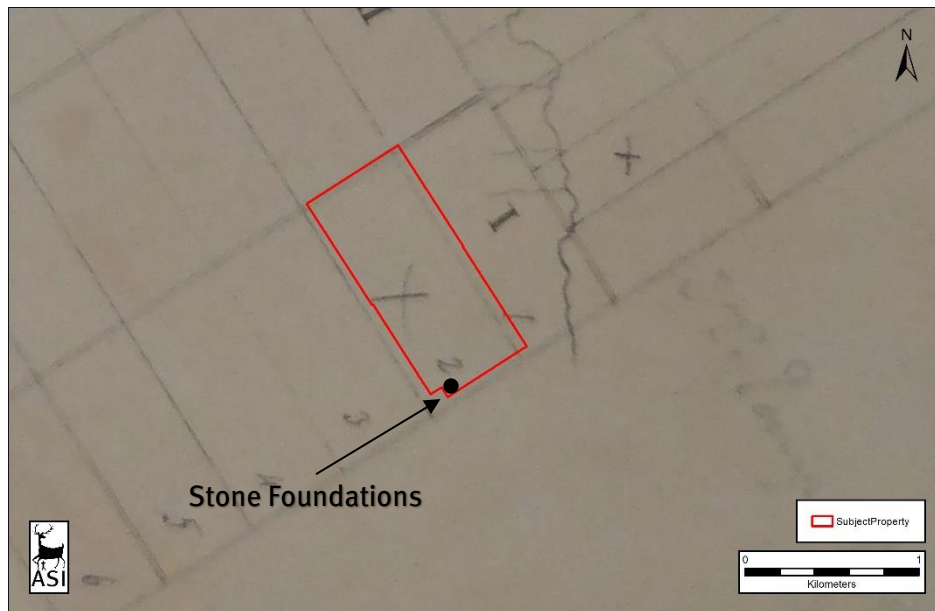


Figure 9: The 1843 Flos Township Survey Plan (Park 1843)

The 1881 *Illustrated Historical Atlas of the County of Simcoe* (Figure 10) shows Horseshoe Valley Road West and Rainbow Valley Road East in their present alignments. The segment of Rainbow Valley Road East which makes up the northern boundary of the lot, shown in green on the 1820s survey map, is depicted as surveyed but not yet cleared. Matheson Creek is illustrated flowing in a north and south direction, terminating in Lot 1, Concession 2. A church is illustrated on the south portion of the lot near to the location of the stone foundations.

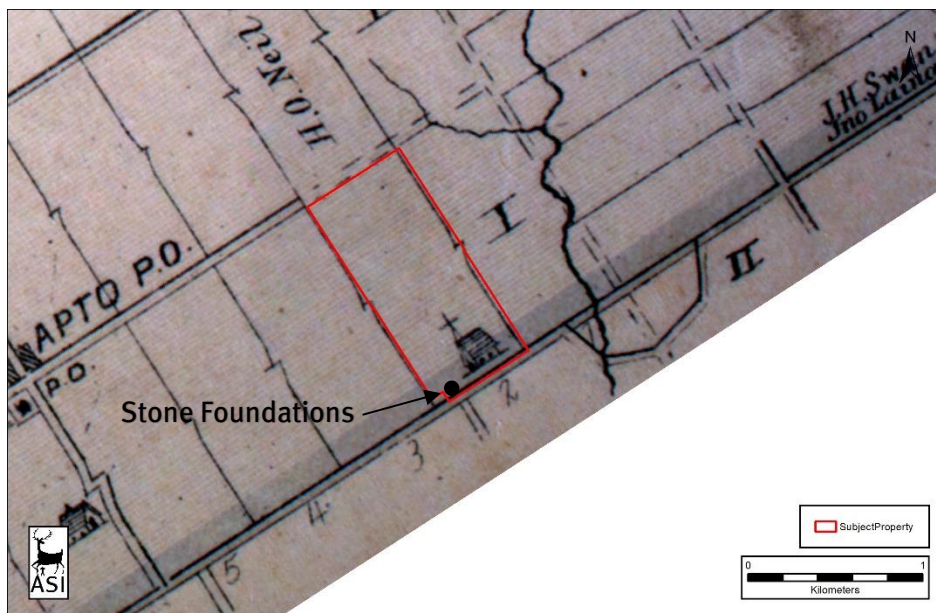


Figure 10: 1881 Illustrated Historical Atlas of the County of Simcoe (Belden 1881)

The 1950 topographic map (Figure 11) shows that the lot underwent minimal growth in the early-twentieth century and retained a rural agricultural character. The stone foundations are not noted.

Horseshoe Valley Road West and Rainbow Valley Road East are both shown in their present-day alignment. Rainbow Valley Road East is shown terminating at Baseline Road, suggesting that the proposed continuation east to Old Second Road South shown on the nineteenth-century mapping did not come to fruition. Matheson Creek is shown flowing through the adjacent property. The Apto Cemetery is pictured on the map adjacent to the location of the stone foundations for the first time. Generally, the southwest half of the property where the stone foundations is located is depicted as cleared of forests.

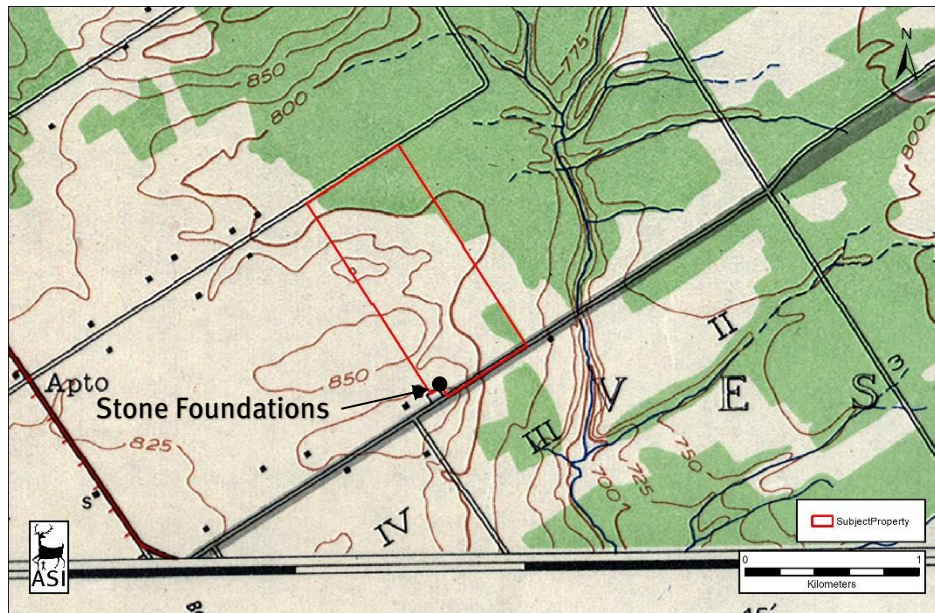


Figure 11: 1950 topographic map (Department of National Defence 1950)

The 1954 aerial photograph (Figure 12) shows the property at 2976 Horseshoe Valley Road West in a sparsely populated, rural, agricultural context, in much the same way as depicted by the 1950 topographic map. The stone foundations are not visible though the area surrounding its location is largely clear of trees. The access road running in a north-south direction through the property between Horseshoe Valley Road West and Rainbow Valley Road East is visible in this photograph. The Matheson Creek and surrounding watershed area is clearly visible to the east of the property.

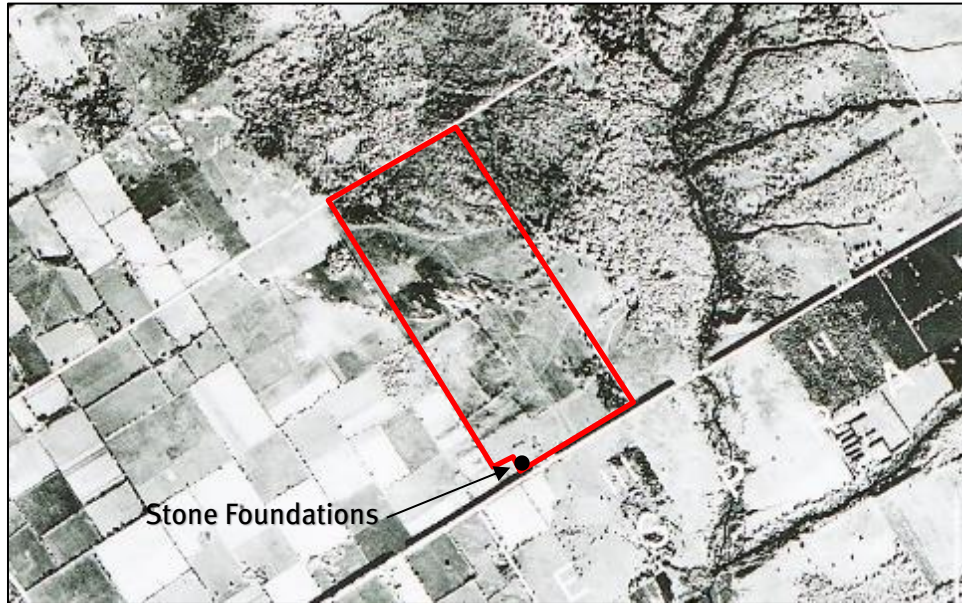


Figure 12: 1954 Aerial photograph (University of Toronto 1954)

Aerial photography from 2006 (Figure 13) shows a greater amount of forest growth since 1954. The stone foundations are not visible as the surrounding area now consists of dense forest.



Figure 13: 2006 aerial photo (Google 2006)

2.3 Historical Summary

In summary, the stone foundations on the property at 2976 Horseshoe Valley Road West are located within Lot 2, Concession 1 in the former Township of Flos in Simcoe County. The stone foundations are located on a property originally granted by the crown to Henry McEvoy in 1849. The McEvoy family

were the earliest settlers of the Village of Apto, which is located to the west of the property at 2976 Horseshoe Valley Road West (Thompson, Marcellus and Marley 1985). McEvoy sold a four-acre parcel of his lot to the Roman Catholic Church Corporation in 1856, and sold the remainder of the 100-acre lot to the church in 1859 (Land Registry Office Abstract Index to Deed Titles). After the Roman Catholic Church Corporation purchased the property, they constructed the first church in Flos Township for the congregation of Apto. A presbytery was also built on the property. The church building and presbytery stood until 1904 when they were both sold and eventually demolished. The existing stone foundations on the property are a remnant of one of these two buildings. The parish relocated to Phelpston, where a new church had been built in 1891, and a new cemetery was established in Midhurst (St Patrick's Catholic Parish n.d.). No development is known to have occurred on the property since this time. Historical mapping and aerial photography has demonstrated that the property has maintained a consistent character throughout its history with the density of forest on the property increasing over time.

3.0 EXISTING CONDITIONS

A field review was conducted by James Neilson, Cultural Heritage Specialist, and Kirstyn Allam, Cultural Heritage Assistant, on 11 September 2018 to survey and document the stone foundations on the property at 2976 Horseshoe Valley Road West. As the scope of work was to focus on the stone foundations and not the entirety of the property, only the entrance to the site and the stone foundations were documented as part of this site visit.

3.1 Stone Foundations at 2976 Horseshoe Valley Road West

The property is accessed via a gravel entrance trail on Horseshoe Valley Road West. The trail continues through the property for approximately 1.5 km, connecting with Rainbow Valley Road East. The stone foundations are situated on the southwest corner of the property, approximately 50 metres from the eastern edge of the Apto Cemetery. This is likely the foundation for either the church, built in 1855, or the presbytery, built between 1865 and 1875, both associated with the now inactive adjacent cemetery. Made of coursed fieldstone, the height of the foundation ranges from 0.5 metres to 1.5 metres from the interior. Mortar was visible though it has eroded and disintegrated over time, leaving only some visible fragments between some stones. The original layout of the building is difficult to determine based on the extant material. Entrances appear to exist on the north and east sides and lead to a main room. A remnant of an interior wall suggests that there was a partition creating another room in the building.





Figure 14: View on Horseshoe Valley Road towards the east (ASI 2018).



Figure 15: View on Horseshoe Valley Road towards the west (ASI 2018).



Figure 16: Apto Cemetery (ASI 2018).

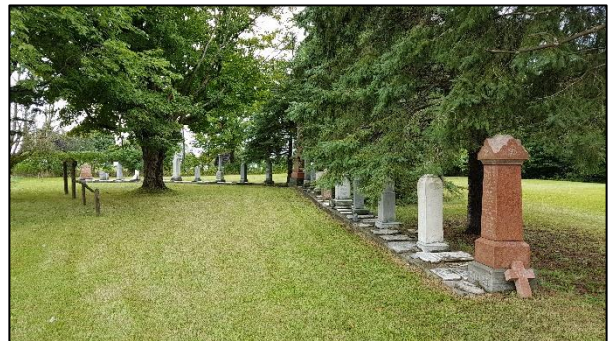


Figure 17: Apto Cemetery (ASI 2018).



Figure 18: Entrance trail (ASI 2018).



Figure 19: Trail within the property (ASI 2018).



Figure 20: View approaching the stone foundations (ASI 2018).



Figure 21: View from the stone foundations' north entranceway (ASI 2018).



Figure 22: Panoramic view of the interior of the stone foundations (ASI 2018).



Figure 23: Detail view of stone foundations (ASI 2018).



Figure 24: Detail view of stone foundations (ASI 2018).



Figure 25: Stone foundations (ASI 2018).



Figure 26: Internal wall creating a division between two internal spaces (ASI 2018).

4.0 CULTURAL HERITAGE VALUE

4.1 Ontario Regulation 9/06 Evaluation

Table 1 contains the evaluation of the stone foundations on the property at 2976 Horseshoe Valley Road West against criteria as set out in Ontario Regulation 9/06 of the *Ontario Heritage Act*.

Table 1: Evaluation of the stone foundations at 2976 Horseshoe Valley Road West using Ontario Regulation 9/06

1. The property has design value or physical value because it:		
<i>Ontario Heritage Act</i> Criteria	Yes/No	Analysis
i. is a rare, unique, representative or early example of a style, type, expression, material or construction method;	No	The stone foundations on the property at 2976 Horseshoe Valley Road West do not meet this criterion. While the stone foundations are an example of a construction method typical of its era, intact stone foundations have been found in other local designated buildings like the McDonald House in Elmvale and the Wattie House in Vespra. The demolition of the building along with the degradation of the foundation suggests that there is a lack of material to sufficiently exemplify a style, type, expression, material or construction method. The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.
ii. displays a high degree of craftsmanship or artistic merit, or;	No	The stone foundations on the property at 2976 Horseshoe Valley Road West are not known to meet this criterion. The stone foundations do not display a high degree of craftsmanship or artistic merit as stone foundation construction was a common type of construction method during this era. The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.
iii. demonstrates a high degree of technical or scientific achievement.	No	The stone foundations on the property at 2976 Horseshoe Valley Road West do not meet this criterion. The stone foundations do not demonstrate a high degree of technical or scientific achievement as stone foundation construction was a common type of construction method during this era. The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.

2. The property has historical value or associative value because it:

<i>Ontario Heritage Act</i> Criteria	Yes/No	Analysis
i. has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community;	Yes	The stone foundations on the property at 2976 Horseshoe Valley Road West meet this criterion. The stone foundations are directly associated with the local Roman Catholic religious community since 1856 when it was bought from Henry McEvoy by the Roman Catholic Church Corporation. The relationship between the stone foundations and the adjacent cemetery reflects the early religious history of the area. Also, the significance the property holds has been documented several times in publications and the St. Patrick's Parish of Phelpston has written a detailed history about the

Table 1: Evaluation of the stone foundations at 2976 Horseshoe Valley Road West using Ontario Regulation 9/06

		<p>story of their church whose congregation is associated with the church that was built at 2976 Horseshoe Valley Road West.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>
<p>ii. yields, or has the potential to yield, information that contributes to an understanding of a community or culture, or;</p>	Yes	<p>The stone foundations on the property at 2976 Horseshoe Valley Road West meet this criterion. The presence of the stone foundations in tandem with the adjacent cemetery contribute to an understanding of early settlement patterns in the area, including the social and spiritual contributions of early institutions such as the St. Patrick's parish.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>
<p>iii. demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.</p>	No	<p>The stone foundations on the property at 2976 Horseshoe Valley Road West are not known to meet this criterion. The architect of the building is unknown.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>

3. The property has contextual value because it:

<i>Ontario Heritage Act</i> Criteria	Yes/No	Analysis
<p>i. is important in defining, maintaining or supporting the character of an area;</p>	No	<p>The stone foundations on the property at 2976 Horseshoe Valley Road West do not meet this criterion. The stone foundations are not easily visible and are primarily situated below grade. The stone foundations do not define, maintain, or support the character of the area.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>
<p>ii. is physically, functionally, visually or historically linked to its surroundings, or;</p>	Yes	<p>The stone foundations on the property at 2976 Horseshoe Valley Road West meet this criterion. The stone foundations' relationship with the adjacent cemetery creates a physical, functional and historical link to its surroundings reflecting the spiritual and social history of the site.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>
<p>iii. is a landmark.</p>	No	<p>The stone foundations on the property at 2976 Horseshoe Valley Road West do not meet this criterion. The stone foundations are not a landmark.</p> <p>The remainder of the property at 2976 Horseshoe Valley Road West is not known to meet this criterion.</p>

This Ontario Regulation 9/06 evaluation has determined that the stone foundations on the property at 2976 Horseshoe Valley Road West merit designation under the *Ontario Heritage Act*. The cultural heritage value of the property is only found in the presence of these stone foundations. As such, a Registered Plan (dated September 17, 2019) has been created to define the boundary of the cultural heritage value of the property, which includes the stone foundations and a 10-metre buffer (see Appendix B).

4.2 Proposed Statement of Significance

The stone foundations on the property at 2976 Horseshoe Valley Road West contain cultural heritage significance for their historical and contextual value. The stone foundations (identified in the Registered Plan, dated September 17, 2019) are situated on the property at 2976 Horseshoe Valley Road West, in Lot 2, Concession 1 in the former Township of Flos. The stone foundations were at one time a part of a church or presbytery, which served the Village of Apto between 1855 and 1904.

The stone foundations on the property at 2976 Horseshoe Valley Road West are significant for their historical associations with early settlement patterns in the local community of Apto. By 1856, a portion of the subject lot was sold to develop a church to support the local community. Concurrently, the adjacent cemetery became a spiritual resting place for the local Apto community and the McEvoy family. The Apto community was developed as a Post Office by the early 1870s, concentrated between lots 5 and 6 in Concession II in Flos Township, and by 1881 featured a post office, blacksmith shop and store. Accordingly, the development of a cemetery and parish to serve the Apto community, beginning in the 1850s, illustrates early settlement patterns within the Township and reflects upon the social, cultural, and religious institutions that were developed to support the growing community at this time. Additionally, the introduction of the Simcoe Railway influenced settlement patterns in the local area with populations and communities shifting to the east to congregate around the railway. In this sense, and given that the former village of Apto retains limited physical fabric expressing its contributions to early settlement in the township, the stone foundations and the adjacent Apto Cemetery yield information about this community and are associated with themes significant to a community. Finally, the community interest in the property has been documented in a variety of writings since 1881. D. McDonald in writing about the Township of Flos in 1881 stated that the church building was the first to be built by the Roman Catholic community in the township. *The Northern Advance*, a newspaper published in Barrier, wrote an article about the early history of Simcoe County that discussed the property as the first church in Flos Township, built by the Roman Catholics a couple miles west of Craighurst. St. Patrick's Phelpston Parish wrote a souvenir book for their centennial year documenting the history of their church and its early history in Apto. *The Bicentennial: Pictorial History of Flos Township* records that it was the first Roman Catholic Church in Flos and that it was demolished when the new St. Patrick's church was built in Phelpston. More recently, in 2015, an article within the Springwater News, highlighted the history of St. Patrick's Catholic Parish from its beginnings in Apto. The same year, members of the St. Patrick's Parish Phelpston wrote a history of their parish commemorating their 150th anniversary.

Contextually, the stone foundations' relationship with the adjacent Apto Cemetery creates a physical, functional, and historical link to its surroundings, reflecting the religious history and uses of the site and relationship to the nearby Apto community that was located to north

Heritage Attributes

- The location of the stone foundations as identified in the Registered Plan (dated September 17, 2019) and their relationship to the adjacent Apto Cemetery;



- A ten-metre buffer around the stone foundations as identified in the Registered Plan (dated September 17, 2019);
- The materials of the stone foundations.

Note: The cultural heritage value of the property at 2976 Horseshoe Valley Road West is limited to the boundary around the stone foundations as defined by the Registered Plan (dated September 17, 2019). The rest of the property is not known to retain any cultural heritage value.

5.0 PROPOSED DEVELOPMENT

5.1 Proposed Work

ASI has evaluated the conceptual site plan by GHD Limited, dated 15 November 2016 (see Appendix A). The proposal involves the construction of the Environmental Resource Recovery Centre, which will be constructed on approximately 4.5ha of the property and require the construction of an access road on 1ha of the property. The facility will be accessed via upgrades to the existing trail to permit for a two- to three-lane driveway, drainage ditch and utility corridor. As part of the trail upgrade, a new entranceway and gate will be constructed to the east of the existing entrance. The proposed facility is approximately 600m from the stone foundations identified in the CHRA, evaluated as part of this report and defined by the Registered Plan (dated September 17, 2019).

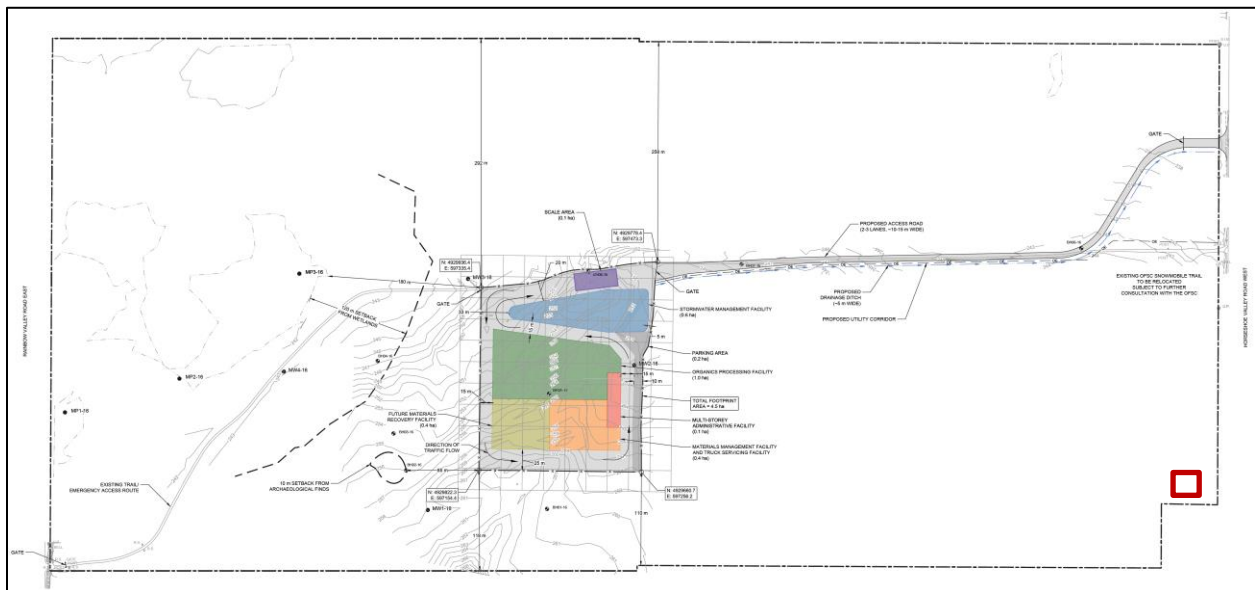


Figure 27: Proposed Site Plan with the approximate location of the stone foundations as described in the Registered Plan (dated September 17, 2019) in red.

5.2 Impact Assessment

The proposed construction of the Environmental Resource Recovery Centre will occur approximately 600m from the stone foundations. Given the distance between the proposed construction and the stone foundations there are no anticipated impacts to the cultural heritage value of the stone foundations as outlined in Section 4 of this report.

5.3 Recommendations

The stone foundations on the property at 2976 Horseshoe Valley Road West were determined to meet the criteria for designation under Ontario Regulation 9/06. In tandem with the adjacent cemetery, the property reflects the early social, cultural and religious history of the Apto community in Flos township. As such, the following recommendation is proposed:

1. The Township of Springwater and/or Simcoe County should consider commemorating the stone foundations in a manner that communicates the development of the original church, cemetery, and the early history of the area and the Apto community. The commemoration may involve a plaque, interpretation board or other interpretation strategy, and may be located on the adjacent cemetery property to allow for greater public visibility and to not affect operations on the Environmental Resource Recovery Centre property.
2. The stone foundations should be retained in situ as feasible and monitored regularly to ensure its long-term conservation.

6.0 CONCLUSION

This Cultural Heritage Evaluation Report addresses the proposed construction of the Environmental Resource Recovery Centre on the property at 2976 Horseshoe Valley Road West. The stone foundations on the property at 2976 Horseshoe Valley Road West were determined to meet the criteria for designation under Ontario Regulation 9/06. As a response to this evaluation, a Registered Plan (dated September 17, 2019) was created to define the boundaries of the cultural heritage value of the property. The proposal was then evaluated based on a proposed Statement of Significance for the stone foundations and it was determined that the proposed development will have no impact on the cultural heritage value of the stone foundations.

The following recommendations are proposed:

1. The Township of Springwater and/or Simcoe County should consider commemorating the stone foundations in a manner that communicates the development of the original church, cemetery, and the early history of the area and the Apto community. The commemoration may involve a plaque, interpretation board or other interpretation strategy, and may be located on the adjacent cemetery property to allow for greater public visibility and to not affect operations on the Environmental Resource Recovery Centre property.
2. The stone foundations should be retained in situ as feasible and monitored regularly to ensure its long-term conservation.



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APPENDIX B: Registered Plan (dated September 17, 2019)

